## GREAT EXPECTATIONS: SHREVEPORT-CADDO 2030 MASTER PLAN

SHREVEPORT METROPOLITAN PLANNING COMMISSION OF CADDO PARISH

ADOPTED DECEMBER 1, 2010

## **VOLUME 1**



CITY OF SHREVEPORT, LOUISIANA





#### SHREVEPORT METROPOLITAN PLANNING COMMISSION OF CADDO PARISH (MPC)

Dale Colvin, Chair Winzer Andrews Lea Desmarteau Larry Ferdinand Dan Foster Mary Ruffins Bessie Smith Desi Sprawls Christopher Washington Mary Wilson

#### METROPOLITAN PLANNING COMMISSION STAFF

Charles H. Kirkland, Jr., Executive Director Alan Clarke, Zoning Administrator Diane G. Tullos, Office Administrator Ione E. Dean, Planner III Roy W. Jambor, Planner III Stephen Jean, Planner III Nancy B. Majure, Planner II Reginald D. Mims, Planner II Judy K. Negrete, Board Coordinator John A. LaFitte, GIS Tech III Warren A. Harris, GIS Tech II Ronald W. Tisdale, Office Specialist Glenda F. Thomas, Chief Zoning Inspector L.B. Jones, Zoning Enforcement Inspector Sammy V. Maranto, Zoning Enforcement Inspector Mary K. Randolph, Records Coordinator Debra A. Smith, Executive Secretary

#### EXPANDED MPC MASTER PLAN COMMITTEE

Dale Colvin, MPC Board, Committee Chair Dan Foster, MPC Board, Committee Vice Chair Winzer Andrews, MPC Board Joyce Bowman, Shreveport City Council (to 2010) David Cox, Caddo Parish Commission (from 2010) Dr. Gerald Dawkins, Superintendent Caddo Parish Schools Larry Ferdinand, MPC Board Matthew Linn, Caddo Parish Commission (to 2010) Stephanie Lynch, Caddo Parish Commission (to 2010) Lola May, Caddo Parish School Board (to 2010) Lydia McClanahan, Planning Professional Barry Rachel, Caddo Parish School Board (from 2010) J. Kent Rogers, Northwest Louisiana Council of Governments (NLCOG) Rick Seaton, Assistant CAO-Mayor's Office

Don Shea, Downtown Development Authority Michael Thibodeaux, Caddo Parish Commission (from 2010) Joseph Shyne, Shreveport City Council (from 2010) Monty Walford, Shreveport City Council Woody Wilson, Caddo Parish Administrator

#### CONSULTANT TEAM

Goody Clancy, lead consultant ETC Institute Franklin Industries Hanson Consulting JaLi've JQuad Planning Group Kimley-Horn & Associates Mt. Auburn Associates Mt. Auburn Associates Neil Erwin Law PlaceMatters Providence Engineering Ron Thomas & Co. TischlerBise W-ZHA

# **Acknowledgements**

#### CITY OF SHREVEPORT

Cedric B. Glover, Mayor Dale Sibley, Chief Administrative Officer Rick Seaton, Deputy CAO

#### SHREVEPORT CITY COUNCIL

Calvin Lester (to 2010) R. M. "Monty" Walford (to 2010) Michael D. Long (to 2010) Bryan K. Wooley (to 2010) Ron Webb Joe Shyne Joyce Bowman (to 2010) Rose Wilson-McCulloch (from 2010) Jeff Everson (from 2010) Oliver Jenkins (from 2010) Michael Corbin (from 2010) Sam Jenkins (from 2010)

#### CADDO PARISH COMMISSION

Stephanie Lynch, President (to 2010) John Escude, President (from 2010) Doug Dominick Lyndon B. Johnson (from 2010) Carl A Pierson Matthew Linn Joyce Bowman (from 2010) Lindora Baker Michael Thibodeaux David Cox Jim Smith Kenneth Epperson Rose Wilson-McCulloch (to 2010) Sam Jenkins (to 2010)

#### MASTER PLAN

COMMUNITY ADVISORY GROUP David Aubrey, Co-Chair Phillip Rozeman, Co-Chair Laurel Brightwell Alan Brown Andy Buffington Donna Curtis Gerald Dawkins Ann Fumarolo Tim Goeders Brad Gosslee Kip Holloway Scott Hughes Cynthia Keith Lola Kendrick Steve Kirkiris Joyce Lawrence **DeShawn Lewis** Caroline Majors Rafeeg Naji Grace Peterson Gwen Phelps Sharon Philips Roland Ricou Bruce Roberts Irma Rogers Philip Rozeman Jon Soul John Stewart Ramon Truiillo Robert Vinet Angie White

#### WORKING GROUPS

Thank you to all the city staff members, local professionals, and community advocates who served on the six Master Plan Working Groups, and to others who took the time to review draft chapters of the Master Plan.

#### PUBLIC MEETING ASSISTANCE

Thank you to Willis-Knighton Health System, Caddo Parish Library System, Caddo Parish Public Schools, Greater Shreveport Chamber of Commerce, Louisiana Technical College, Louisiana State University-Shreveport, Phillip Rozeman, Mr. Ernest Palmisano Jr., and Mr. Roland P. Toups.

#### AND TO EVERYONE IN SHREVEPORT-CADDO WHO PARTICIPATED— THANK YOU! THIS IS YOUR PLAN!

Everyone who responded to the public opinion survey, gave time for an interview, or participated in the Master Plan public meetings helped make this plan—and can help put the plan into action to make the plan a reality. This is your plan and your future!

### IN MEMORY OF

Mayor James C. "Jim" Gardner (1924–2010) who developed Shreveport's first master plan in 1957



# Contents

**Executive Summary** 

H How to Use This Plan

- **1** Great Expectations: The Shreveport-Caddo Vision for 2030
- 2 The Community Speaks
- **3** Population and Land Use Trends
- **4** Natural Heritage: Green Systems and Sustainability
- **5** Cultural Heritage: Historic Preservation, Arts, and Culture
- 6 Living in Shreveport-Caddo: Neighborhoods and Housing
- 7 Prosperity and Opportunity: Economic Development
- 8 Getting Around: Transportation and Mobility
- 9 Public Systems: Infrastructure, Facilities, and Services
- **10** Unique Identity: Focus on Downtown
- **11** Smarter Growth: City Revitalization
- **12** Future Land Use, Zoning, and Urban Design
- **13** Stewardship and Implementation of the Plan

**Glossary and Acronyms** 

Volume 2—Appendix (separate volume)

# How to Use This Plan

his Master Plan is neither a *prediction* nor a *projection* of the future. It is a *plan.* Built on the ambitious vision of Shreveport-Caddo residents, it recognizes the existence of obstacles and unresolved practical questions. It provides strategies for overcoming the obstacles and answering the questions. But no plan is self-implementing. We will have to implement it. A new era of partnerships—government, residents, businesses, institutions, and nonprofits all working together—can bring this ambitious vision to reality.

#### WHAT'S IN THE PLAN? HOW SHOULD I READ IT?

The Shreveport-Caddo Master Plan includes an Executive Summary and covers a broad range of topics in 13 chapters about current trends, the planning process, all aspects of community life that affect the way our city and parish can develop in the future, and implementation actions. The plan can be read all the way through or selectively, according to the reader's interests. Government agencies, businesses, nonprofit institutions, and others can choose specific topics relevant to their activities. An Appendix to the plan contains technical reports and resources relevant to topics in the plan.

- For a quick overview of key themes, major recommendations and the process to create the plan, read the **Executive Summary**.
- The title page of each chapter has a quotation from one of the hundreds of personal visions for the future that citizens wrote in the public visioning meeting.
- To understand the aspirations for the future and community values that are the foundation of the plan, read **Chapters 1–3.** They set the stage to answer the question: What kind of place do we want to be in the 21st century? They provide the vision for the future, guiding principles for planning, the public process, and where we are starting from today.
- To find out about specific topics, from "going green" to neighborhoods, economic development and infrastructure, choose the topics of interest to you from Chapters 4–9. Each chapter provides a summary, a table of goals and policies, an introduction with a brief list of priorities, an analysis of current conditions, a set of recommended strategies and actions to achieve the goals, and a final section, "Getting Started," identifying early action items that are not costly.
- To find out recommended strategies and actions for revitalizing downtown and inner core neighborhoods of the city, read **Chapters 10 and 11.**
- To find out about a set of scenarios for the future tested with the community, recommended changes in land use, and principles for new zoning and urban design approaches, read **Chapter 12**.
- To find out about how to make this a living plan and how to implement it read Chapter 13. There you will find a matrix of actions, responsible parties, timelines, and potential resources for all of the goals, actions and strategies in Chapters 4–13.

-1